

**BOARD OF GOVERNORS OF THE  
COLORADO STATE UNIVERSITY SYSTEM  
AUDIT COMMITTEE MEETING MINUTES  
DECEMBER 3, 2009**

Committee Chair Joe Zimlich called the meeting to order at 9:11 a.m. Committee members attending were Bonifacio Cosyleon, Tom Farley. Board members present were Chair Pat McConathy, Steven Titus, Dan Turk, and Dan Gearheart. Others attending were Allison Horn, Frank Pierz, Jenna Langer, Mike Nosler, Joanne Ballard.

Ms. Horn presented the three projects that have been completed since the last meeting. The first project discussed was the Office of Conference Services (CSU). There were 11 recommendations to management, with which they agreed. Corrective action had been completed on five of the recommendations, and target dates were set for completion of action plans on the rest. The first follow-up will take place in March 2010.

The second project presented was the review of the Colorado State University Police Department. There were nine recommendations to management, with which they agreed. One corrective action plan had already been implemented, with the remainder targeted for completion by fiscal year 2011. The first follow-up will take place in April 2010.

Finally, the audit report of two departments within the College of Veterinary Medicine and Biomedical Sciences was discussed. The two departments audited were Microbiology, Immunology, and Pathology; and the Veterinary Diagnostic Lab. There were 14 recommendations (covering both departments), with which management agreed. Target dates were established for corrective actions on all the recommendations, and the first follow-up will be done in May 2010.

An audit of the Student Recreation Center at CSU-Pueblo has been completed, and will be published when responses are received from management to the recommendations presented. Five audits are currently in progress: Payment Card Industry Data Security Standards, the College of Agriculture, selected operations of the Athletics Department, and Graduate School exempt accounts, all at CSU; and CSU Global Campus (including functions that are shared with the CSU System office).

The status of open recommendations was presented: there are seven open recommendations at CSU, and 16 open recommendations at CSU-Pueblo.

Finally, Ms. Horn commented that a Senior Auditor recently fulfilled requirements and was certified as a Certified Fraud Examiner. This brings to two the number of auditors with that designation.

The meeting was concluded at 9:54 a.m.

**BOARD OF GOVERNORS OF THE  
COLORADO STATE UNIVERSITY SYSTEM  
MINUTES OF THE REGULAR BOARD MEETING  
DECEMBER 4, 2009**

Chairman Pat McConathy called the meeting to order, asking if there was any **Public Comment**. Seeing none, he moved on to the **Board Chair's Agenda**:

The Chairman advised the Board that he has requested the Presidents and CEO to bring forward to the Board a complete report of the entire benefits package for the February Board meeting, and to report on that. He also asked the Presidents to report to the Board on how the recent congressional action will change the impact on their respective financial aid programs.

The President's have also been asked to concentrate reporting to on the really significant things that the Board should be hearing, what they're doing or working on, and reporting back on Stretch Goals. The Chancellor has been asked to do the same.

He then informed the Board that General Counsel and the Auditor have been requested to set up regular meetings with the Chair, and General Counsel and our auditor. He provided a reminder regarding the Board retreat February 3 and 4 which will be held at the National Western Stock Show. He also reminded the Board about the upcoming Association of Governing Boards (AGB) Conference in March 2010, to be held in Orlando, Florida, March 19 through the 23<sup>rd</sup>.

Chairman McConathy then thanked Governor Cosyleon for all the work that he and his committee did on the lobbyist search.

Chairman McConathy then requested he be allowed to take Board Chair privilege, acknowledging the vigorous debate regarding the lobbyist's selection. After thinking about it overnight, he asked Governess Salazar to consider rescinding her motion, which was seconded by Governor Cosyleon, and allow him to work with the Chancellor to clarify a few of the points that were raised yesterday. This would all be brought back to the Executive Committee.

Both Governess Salazar and Governor Cosyleon agreed to do so, and Chairman McConathy asked for a motion. Governess Salazar moved to rescind her motion on the selection of the lobbyists, with Governor Cosyleon providing a second. Governor Farley interjected that this should be brought before the full board when the discussion comes back, and unanimous approval was given.

Chairman McConathy then moved forward to the **Consent Agenda**, and advised the Board that as a Board member, everyone reserves the right to take anything off of consent agenda that you see on there. Chairman McConathy then moved on to the approval of the **Consent Agenda**, asking for a motion to approve. Governess Salazar moved, with a second by Governor Zimlich. The motion was unanimously approved by the board, and thereby approved the following:

Minutes to be approved – BOG meeting held December 4, 2009

A. Colorado State University System:

- Approval of December 2009 Executive Committee Meeting Minutes
- Approval of December 2009 Board of Governors Meeting
- Approval of December 2009 Strategic Thinking Committee Meeting Minutes
- Approval of December 2009 Audit Committee Meeting Minutes
- Approval of December 2009 Finance Committee Meeting Minutes
- Approval of December 2009 Real Estate/Facilities Committee Meeting Minutes
- Approval of January 2010 Executive Committee Meeting Minutes

B. CSU-Fort Collins:

- Nondelegable Personnel Actions
- Emeritus Rank Designations
- Approval of Degree Candidates
- Sabbatical Leave Recommendations
- Revisions to Sabbatical Leave
- Appointment for VP of University Operations

C. CSU-Pueblo:

- Sabbatical Leave Recommendations

The Governors went into **Executive Session**, with the meeting reconvening in **Public Session**.

Chairman McConathy moved to **Student and Faculty Reports**, asking **Student Representative Dan Gearhart** to begin with his report from **CSU-Ft. Collins**:

Mr. Gearhart provided updates on the following:

- Student Funding Board
- An allocation just shy of \$20,000 given to the American Indian Science and Engineering Society
- An update on Ram Ride
  - The upcoming purchase of a computerized system to be used as an automated dispatch of cars through cell phones via text messages
  - Sponsorship by Go Fast Energy
- The Associated Students of Colorado – which is an array of universities, colleges, community colleges, and CSU has one of the biggest constituent groups
- An environmental update in which ASCSU is working with a lot of different groups to get composting on campus, and the on-campus recycling program.
- A briefing on the Student Sustainability Center
- The work with Parking Services to get more bike racks here on campus
- Last, but not least, healthcare discussion panels were held on campus. This was the overall national healthcare discussion that was held, with Minutes to be approved – BOG meeting held December 4, 2009

Representative Fischer attending. Discussion was held on the different policies, how it's going to affect the future of students, and how it's going to affect the future of America, as a whole. ASCSU was a funding partner.

Mr. Gearhart then concluded and advised his full report is in the board book.

Chairman McConathy then called on **CSU-Ft. Collins Student Representative, Steve Titus**, who began by thanking the Board. He then reported on the following:

- The Tobacco Research and Recommendation Committee met. After several complaints of smoking problems on campus, there's a very good chance that there will be a recommendation to ban smoking on campus.
- The Student Fee Governing Board is in process of reviewing its expenditure compliance for the last fiscal year.
- The Safety Committee did an audit in October of call boxes, with on call box having problems. We've been assured that the Sheriff's Office has rectified that problem.
- A briefing on the conference he attended in Illinois
- A Distinguished Speakers Series has begun on campus with great turnout.
- The ASG Constitution is being revamped to be more simplified, organized, and put into a better format.
- There is exploration being conducted in changing the name of the Occhiato University Center, to the Occhiato Student Center.

Mr. Titus then concluded and advised his full report is in the board book.

Chairman McConathy then called on **CSU-Ft. Collins Faculty Representative, Mr. Dan Turk**, who advised the Board that his full report is included in the board book, and provided the following highlights:

- An update regarding the discussion with Faculty Council about binding arbitration.
- Briefing on the October retreat at Estes Park.
- An update on the continued discussions on how to integrate special and temporary faculty so they feel more a part of the long-term issue of the University
- An update on the impact of the H1N1 flu has had on campus.

Chairman McConathy then called on **CSU-Pueblo Faculty Representative, Mr. Scott Eriksen**, asking him to present the Faculty Report. Mr. Eriksen advised that the Board has his full report, and provided the following highlights:

- Faculty Disciplinary Action Policy - this has been in progress for about two and a half years now, and should be brought to the Board in the very near future.

- The changes to the Faculty Handbook have been red-lined, presented, and approved by the Senate and passed on to the Provost. They should be presented at the next Board meeting
- The Academic Association of Colleges and Schools of Business (AACSB) which is the premiere business school accreditation body, has taken the Hassan School of Business through their fifth review last November. The review team has given a full recommendation to extend our accreditation to the next point, which would be four years out. In older terminology, this means we received re-accreditation.

Chairman McConathy then moved on to the **Chancellor's Report**, with Chancellor Blake provided updates on the following subjects:

- The General Assembly created an interim committee in May - the Fiscal Stability Interim Committee chaired by Senator Rollie Heath. A member of the Fiscal Stability Committee, Senate Majority Leader John Morse brought forth discussion dealing with providing boards, governing boards, with greater flexibility in being able to deal with their responsibilities for higher education operations. Both Chancellor Blake and CEO Rich Schweigert attended meetings, and will provide follow up.
- Several meetings have been held with consultant Steven Porch. One such meeting was held on the 24<sup>th</sup> of November to discuss preparation and the next steps in dealing with the strategic plan.
- The presentation made to the Joint Budget Committee
- An update on the CSU-Global presidential search.
- Information on the upcoming CSU Founders Day on February 11, 2010.

Chairman McConathy then moved on to **System Reports**, asking **CFO Rich Schweigert** to provide the Board with a financial update. Mr. Schweigert provided the following highlights after advising the board that the Finance Committee met the day before and had quite a discussion:

- The quarterly financial reports will go back to a GAAP basis
- In the back of the board book is the Prioritized Capital Construction List – highlights were provided on the new academic building on the Pueblo campus, and the new engineering building on the Fort Collins campus.

**CAO, Russ Meyer** the reported on the Performance Report to the Colorado Commission on Higher Education. This particular report covers retention and graduation, efforts to recruit, retain, and graduate underserved students, student achievement and licensure for professional schools, and admission to graduate schools.

**General Counsel** then reported on weapons control, which has come to the attention of the Board by way of the Faculty Resolution on the campus of Fort Collins and the Administrative Safety Team undertaking a review of this matter.

The resolution proposed before the Board regarding a weapons control policy for the CSU Board of Governors was read into the record:

*“Matter for action, Board of Governors of the Colorado State University System, Weapons Control Policy. Recommended action: Moved that the Board hereby determines that possession, use, or display of firearms, explosives, and other deadly, dangerous, or illegal weapons, including lawfully concealed weapons, all hereinafter referred to as “weapons,” on the campuses of the Colorado State University System, interferes with the educational, research, service, and safe working environments and is inconsistent with the academic mission of the Colorado State University System. Moreover, it is determined that controlling weapons on the campuses of the Colorado State University System is consistent with the best practices of other university systems. It is also consistent with the duty of the Board to appropriately manage the risks associated with the possession of such weapons on the campuses of the Colorado State University System. This Board is permitted by Colorado law to promulgate rules and regulations for the safety and welfare of the students, employees, and anyone coming onto University property. Therefore, the Board hereby directs the Presidents of the Colorado State University, the President of Colorado State University-Pueblo, and the CEO of CSU-Global Campus, to adopt and implement appropriate weapons control policies at their respective institutions and offices, consistent with this general policy statement and existing law, but accounting for specific needs, exceptions, and procedures required of each respective institution.”*

He went on to summarize that the Board authority for this action is contained in the Colorado State Constitution, Section 5(2), and also under Colorado statute, Colorado Revised Statute 23-5-106, which provides that the Board of Governors may promulgate rules and regulations for the safety and welfare of students, employees, and property, and to promulgate rules and regulations necessary for the government of the respective institutions.

Adoption of this proposed policy would be consistent with the best practices of other university systems, for example, a recent survey noting that CSU as the exception found that 23 states allow public campuses or state systems to determine their own weapons policies with nearly all choosing to be gun free.

And finally, the International Association of Campus Law enforcement administrators have published a Position Statement which was attached to the explanation for the resolution, dated August 12, 2008, which, among other things, details the potential and increased risk associated with weapons on campuses, including concealed weapons. Recognizing that each campus differs in terms of how best to implement this policy and understanding that each campus may require its own exceptions to the policy, for law enforcement, academic, military, and possibly other purposes, the Board asks each institutional president or CEO to develop and adopt policies consistent with the law and this general policy but accounting for specific needs of each respective institution.

He then reiterated that this was a draft resolution for the Board’s consideration and discussion.

Chairman McConathy then addressed the Board, asking for input and discussion on what had been presented:

- CSU-Ft. Collins Student Representative Dan Gearhart presented Minutes to be approved – BOG meeting held December 4, 2009

a resolution brought forth by the Student Senate on behalf of the CSU-Ft. Collins students in support of allowing concealed weapon on campus with a permit. He explained the history and process behind the resolution, indicating within the Student Senate the vote to support the resolution was non-partisan; it passed 21 For; three Against; with five Abstaining.

Discussion was held in regards to published materials around both weapons bans, the carrying of concealed weapons, other universities who have experienced tragedy with shootings, and accidental discharge of weapons.

CSU-Pueblo Student Representative advised the Board that the CSU-Pueblo Student Senate didn't take an official position on this issue, but as the elected representative of the over-5,000 students his position is in favor of the ban. He did ask the question, "Will our campuses be less safe if this resolution were to pass? We're trying to make our campuses safe, but would we be taking a step in the right – wrong direction if we were to pass this. Honestly, I don't think that's the case here. We're not going to make our campuses less safe. We spend lots of money on campus security to provide that service and provide that safety so we don't have to necessarily take it into our own hands, even though sometimes we do. The fact of the matter is, we entrust everything, at least on our college campuses, so I don't think that we'll be making our campuses less safe if we were to pass this."

Governor Cosyleon then asked both Presidents if the existing policies in effect carry any liability at present. In other words, have there been any issues?

President Frank's response was no, there have been no issues on campus concerning concealed weapons, then adding that all of the various campus groups have weighed in on this issue: the Faculty Council, the Employee Council, the State Classified Council and especially to the Associated Students at Colorado State University. Everyone has been very thoughtful and very professional about this discussion and very articulate in choosing how they discuss the issue.

President Garcia indicated this simply hasn't been a topic of discussion yet on campus, but anticipates it will be if Board were to pass this resolution - but this issue really arose on the Fort Collins campus. He has checked in with the Sheriff's Office who currently provides all of the law enforcement on campus at CSU-Pueblo, inquiring as to how many times in the last five years there's been an issue of a firearm; either a firearm discharged or a report that someone had a firearm. There've certainly been no shootings, but there have, over the last five years, been a total of five reports that mentioned the possibility of a gun. So basically there have been no problems on campus to this point. He stated that they want to do whatever they can to make the campus as safe as possible, but at least up to this point, there have been no problems with either lawfully or unlawfully carried concealed weapons.

CSU-Pueblo Student Representative Steve Titus was asked if the Student Senate debated this issue at all, to which he replied no. He was then asked if they planned on

a formal debate and vote on this issue; he informed the Board that he felt there would be debate on the topic of the policy, and are really waiting on specifics of the policy. He was then asked what would happen if the Board voted for an out-and-out ban of concealed weapons, and Mr. Titus indicated that would be in alignment with their position.

CSU-Ft.Collins Faculty Representative Dan Turk then spoke in support of the resolution, based on discussions with faculty members over the last year and a half, for a variety of reasons; overwhelmingly, the faculty feel CSU-Ft. Collins will be a safer place with this resolution in place – it's not an outright ban, but allows for special situations and circumstances to be taken into account by the Presidents as they make the policy. And we feel that that's an appropriate amount of discretion that's being allowed while at the same time, trying to provide more control.

CSU-Pueblo Faculty Representative Scott Eriksen indicated the topic hasn't been discussed in detail. At the last Executive Committee meeting it was mentioned so it's on the radar screen, but hasn't progressed past that point.

Governor Farley inquired for the record, how does the Chief of Police or the Chief of Security feel. President Frank responded by saying when Faculty Council passed their original resolution, they asked for a taskforce to study the issue. Instead, he asked the Public Security Committee to take it up and debate the issue and make a recommendation. The Public Security Committee includes representatives from the Office of General Counsel, several of the vice presidential divisions on campus, and the Chief of Police. And that committee came forward with a recommended policy that would ban the carrying of concealed weapons on campus. From that point, that policy, according to our procedures, Mr. Farley, was taken with my Cabinet. President's Cabinet debates all proposed policies. The Cabinet voted on it unanimously to accept the policy.

It was their assessment that risk was based it on a wide variety of factors, with their assessment being that risks were increased by the allowing of concealed weapons on campus. These supporting materials have been circulated, and there was the joint statement from the International Campus Law Enforcement Agencies. There were a series of other reports are being circulated as well, and those reports are the ones that are referenced in the Explanation portion of the resolution.

It was at this time that the previous ASCSU resolution came forward urging that the students have an opportunity to make their voice heard, and he went on to advise that he talked through the issue with Student Senate, listening to their points of view. They asked for time to organize and develop a resolution around the topic, allowing them to work with their constituents on the issue. President Frank agreed to delay any decision on his part until they'd had a chance to get organized and have their discussions, which they did.

Governor Cosyleon inquired if there was a policy in place now at either campus where a person with a concealed weapons permit would have to divulge that information to you. President Garcia indicated that CSU-Pueblo does not currently have a policy regarding concealed weapons, but follows state law. So if someone on our campus were to have a lawfully concealed carry permit, we don't require that they tell us that they have such a permit.

President Frank responded by stating that on the CSU-Ft. Collins campus that statement would be true as well. There have been longstanding policies banning weapons within the dormitories. And there is provided, along with that policy, the ability for students who want to have, for example, a weapon for hunting, to store that with CSU PD while they're staying with us.

Governor Farley then requested that the resolution incorporate an ICLEA Position Statement as part of the resolution, and asked General Counsel if this was acceptable to which he responded yes, subject to formal adoption. Governor Farley then moved to amend to include the two- or three-page Position Statement of the International Association of Campus Law Enforcement Administrators as part of our resolution at the time of vote.

Governor Haselden then shared with the Board that while he is an advocate of the Second Amendment and an advocate of people's rights to bear firearms for a variety of reasons, he bristles at times when people try to control that, and believes this whole issue comes down to one of risk management. He had a concern that the students didn't address that. He believes this resolution has an operative sentence, "the duty of the Board to appropriately manage the risks associated with the possessions of such weapons," which does not interfere with the educational, research, service, safe working environments, nor is it inconsistent with the academic mission.

Governess Salazar then spoke, stating that as she was listening to the reading of the resolution she took note of "managing the risks," as she feels that is one of the Boards most important duties. Although there is no way to guarantee the prevention of a tragedy from happening, it's incumbent on the Board to do everything possible to ensure the safety and welfare of our students. She then shared that when she read the International Association of Campus Law Enforcement Administrators statement it solidified what the studies show, what the findings are, what the statistics prove out, and that there is no credible statistical evidence demonstrating that laws allowing the carrying of concealed firearms reduce crime. She went on to share she has entertained the thought of carrying a concealed weapon in her car due to the amount of travel she is required to do, but when confronted with the reality of the possibility of having to use the weapon, she realized it could potentially take a life. And that was something she couldn't do – this caused her to realize the seriousness of this issue. Carrying a concealed weapon is not something that you use as a threat; it's something to be taken very, very seriously. And so, in order to minimize the risks of our students, she will vote in favor of the resolution.

At this juncture the question was posed to both the Faculty & Student Representatives of CSU-Ft. Collins as to how much time has been invested into this issue from both entities. The faculty has a minimum of 1 ½ years, and the students have invested at least three months of full time research into this. Clearly both feel this is an issue of relevance.

Governor Farley then provided some language revisions to the resolution, and suggested that the President of Colorado State University-Pueblo, and CSU-Global Campus, and the President of CSU-Ft. Collins be responsible for adopting appropriate weapons control policies subject to final approval of the Board of Governors. These can be brought back before the Board prior to their action going into effect.

Chairman McConathy then asked Governor Haselden if he had anything to add, and advised that after Governor Haselden spoke, that General Counsel would make the requested revisions and bring back a copy for the Board to review.

Governor Haselden indicated that what Governor Farley proposed satisfied his philosophical concern. He then continued on to suggest that if this passed, the Presidents would consider the charge of drafting a policy statement, and that it is done with careful thought to the notion of what's broke and what isn't broke. This started with the discussion of the carrying of a concealed firearm, and has broadened into a much greater policy regarding weapons; so weapons will have to be defined.

Chairman McConathy then called on Governor Zimlich for his input: He stated that he also believes it is the duty of the Board to provide for the safety and well-being of students. And in the context of the risk management and the possibility for accidents, looking at what best practices are, seems to be of relevance. The report that's incorporated in the resolution speaks to 26 states expressly prohibiting weapons on public campuses, and 23 allowing the public universities to make their own policies. Almost all of them have chosen to be gun-free or to restrict the deadliest, dangerous weapons. He believes the Board should support this resolution.

Chairman McConathy then looked to Governor Jones, who stated that he would agree with some of the assessments that Governor Haselden made, and is also a strong proponent of the Second Amendment. He indicated he has respect for the students and the faculty, and their decisions. He shared that although he may not ultimately believe that the restrictions of concealed weapons will definitively alter the risk, it's the Board's responsibility to manage that possibility. We are now on notice. The police department, the committee, everybody's analyzed this and made recommendation, and we now have a responsibility. And so we have to manage to the risk, as everyone else has stated and as it's stated here in the resolution.

Chairman McConathy asked for final comments, and seeing none, a short break was taken.

After the break the General Counsel advised the Board that the suggested revisions had been made, and once again the proposed resolution was read into the record:

*“Moved that the Board hereby determines that possession, use, or display of firearms, explosives, and other deadly, dangerous, or illegal weapons, including lawfully concealed weapons, all hereinafter referred to as “weapons” on the campuses of the Colorado State University System should be subject to reasonable control. Furthermore, it is determined that controlling weapons on the campuses of the Colorado State University System is consistent with the best practices of other university systems. It is also consistent with the duty of the Board to appropriately manage the risk associated with the possession of such weapons on the campuses of the Colorado State University System. We further incorporate by reference and make part hereof the Position Statement of the IACLEA dated August 12, 2008, referenced in the explanation below. This Board is permitted by Colorado law to promulgate rules and regulations for the safety and welfare of the students, employees, and anyone coming onto University property. Therefore, the Board hereby directs the President of Colorado State University, the President of Colorado State University-Pueblo, and the CEO of CSU-Global Campus, to adopt and implement appropriate weapons control policy, subject to final approval by the Board, at their respective institutions and offices, consistent with this general policy statement and existing law, but accounting for the specific needs, exceptions, and procedures required of each respective institution.”*

The Explanation remains unchanged.

Governor Farley motioned to accept the resolution, with a second by Governess Salazar. Chairman McConathy acknowledged this, and asked if there was any more discussion on this. At the request of Dan Gearhart, CSU-Ft. Collins student Brady Allen provided his input on the Lott Mustard Study referenced in the ASCSU referendum. He also provided his opinion on potential risk, and how that is not a basis for decision making. The Chairman thanked him Mr. Allen for his comments, and then allowed further comment.

Steven Titus thanked the Board for taking on this issue, regardless of the outcome of the vote. Scott Eriksen provided comments on risk management, and as there were no further comments, Chairman McConathy asked the Board if they were ready to vote, and then Chairman McConathy asked for a motion. Governor Jones moved, with a second by Governor Zimlich, with unanimous approval by the Board.

Chairman McConathy asked for questions or comments and seeing none, moved on to the **Presidents Reports and Campus Updates**, starting with **CSU-Pueblo President Joe Garcia**. President Garcia advised the Board that his report had been submitted (full report is posted under Board Materials – 12/4/09 at <http://csusystem.edu/pages/schedule.asp> ) and provided the following highlights:

- A report that was presented to the Capital Development Committee
- The focus on enrollment growth and trying to attract more students from out of state - with a focus on Massachusetts, Florida, and New York
- CSU-Pueblo is about 15% ahead of our budget projections with respect to tuition and fee revenue, which should assist in dealing with budget cuts on the State side
- The completion of the new residence hall this fall, and that filled up rapidly, and the continuing construction of two additional residence halls
- A new housing development that has built facilities to house several-hundred on the eastern edge of our campus, and are targeting the upper classmen, which is competing with the new campus housing very aggressively.

- The new CSU-Pueblo license plates, which will be available in January 2010

Chairman McConathy inquired if there were questions, and then advised the Board that he had requested the Campus Reports that were to be presented today be presented at the February 2010 Board Meeting due to time constrictions.

Chairman McConathy then asked for the **President's Report and Campus Report** from **CSU-Ft. Collins**. **President Tony Frank** advised the Board that his full report had been submitted (full report is posted under Board Materials – 12/4/09 at <http://csusystem.edu/pages/schedule.asp> ) and provided the following highlights:

- Stretch Goals – CSU-Ft. Collins is experiencing record student enrollment, as well as an increase in transfer students
- The university also experience another record research year
- A report on newly promoted and tenured faculty
- A recent visit was made to southeast Colorado, with visits paid to Extension sites, Experiment Station sites in that area, and some of the Alliance schools in the area that we partnered with for student recruitment
- The Regional Engagement Center in Sterling
- The volleyball team won the Mountain West Conference championship again this year
- Comments on Campaign and revenue generation - the \$300 million mark in The Campaign has been surpassed

Chairman McConathy inquired if there were questions, and Governor Haselden asked if CSU-Ft. Collins was conducting a Provost search. President Frank responded in the affirmative indicating the hope was to make that selection and finalize it by the end of January, to be presented at the February Board meeting for Board approval.

Chairman McConathy then addressed the fact that it was not clarified when the Weapons Control Resolution was passed that the request was for the Presidents to come back to the Board in February with the plan for implementation. He asked if there was agreement with this statement, and President Frank indicated that was his understanding. Chairman McConathy asked if there was a need to go back on the record and General Counsel indicated there was.

Chairman McConathy stated the CSU-Global report would be given first, and moved on to the Interim **CEO's Report from Global Campus** (full report is posted under Board Materials – 12/4/09 at <http://csusystem.edu/pages/schedule.asp> ) by Jenna Langer, who provided the following highlights:

- Since the submission of the written report, additional tuition revenue has been collected. As a result, CSU-Global is at 104% of the revenue goal, and on track to meet enrollment goals for the January term.
- Graduate program enrollments are increasing, and coming into alignment with undergraduate program enrollment rates.

- There are a number of Stretch Goals within the Strategic Plan along with objectives and immediate goals that have been accomplished that will assist in achieving long term Stretch Goals-the attainment of financial sustainability being one.
- Educational and corporate partnerships
- Successful partnership with CSU-Pueblo which has created new marketing opportunities for both campuses

At this juncture, Becky Takeda-Tinker spoke to the Board regarding the Preliminary Information Form (PIF), and it's acceptance by the Higher Learning Commission, effective the end of November. She then viewed two slides, one on the governance and the administrative structure in place to ensure academic quality, and then one on the quality of curriculum, instruction, and academic programs at CSU-Global, which follows the highest level of online learning and standards available.

Chairman McConathy called for questions, and then moved back to the resolution items to be addressed.

The first item was the approval of the acceptance of gifts in naming opportunity relating to the Rockwell Hall expansion in the College of Business at CSU-Ft. Collins. Chairman McConathy asked for a motion. Governess Salazar moved, with a second by Governor Zimlich, with unanimous approval by the Board.

The next item was the approval of the CSU-Ft. Collins degree program name change: BS degree program in Landscape Horticulture, College of Agricultural Sciences. Chairman McConathy asked for a motion. Governor Jones moved, with a second by Governess Salazar, with unanimous approval by the Board.

The next item was the approval of The Designation of the Chancellor of the Colorado State University System as the Administrator for the Presidential Longevity Program and Excess Benefit Plan under Sections 403(b) and 415 of the Internal Revenue Code, and authorizing adoption of the final 403(b) and 415 Regulation amendments, and further authorizing the Secretary of the Board of Governors to execute the Plan Amendments. Chairman McConathy asked for a motion. Governor Jones moved, with a second by Governor Cosyleon, with unanimous approval by the Board.

The next item was the approval of the Delegation of Authority to the Presidents. Chairman McConathy asked for a motion. Governess Salazar moved, with a second by Governor Jones, with unanimous approval by the Board.

The next matter for approval was the Board Delegation of Authority to the Presidents of CSU and CSU-Pueblo, with Re-Delegation Authority to Appropriate Vice Presidents, by Amending Existing Delegations to Vice Presidents. Chairman McConathy asked for a motion. Governess Salazar moved, with a second by Governor Jones, with unanimous approval by the Board.

The next matter for approval the CSU- Ft. Collins Sale of 5 Acres to the Soldier Canyon Filter Plant. General Counsel called attention to the fact that this motion was amended to reflect the sale agreement wherein the buyer agrees to accept the property in its current condition, including any known or unknown hazardous materials or other environmental contamination, and agrees to indemnify the Board of Governors for any liability arising from or related thereto. Chairman McConathy asked for a motion. Governor Zimlich moved, with a second by Governor Jones, with unanimous approval by the Board.

The final matter for approval was Acceptance of a Gift & Title to approximately 70 acres in Larimer County, Colorado from the Gordon Estate, which was brought forward by the Real Estate Committee. Chairman McConathy asked for a motion. Governor Jones moved, with a second by Governess Salazar, with unanimous approval by the Board.

Chairman McConathy asked if there was any other business, and Chancellor Blake advised the Board of an upcoming reception for Rico Munn, the new Executive Director of CCHE.

Chairman McConathy moved on to **Committee Reports**, asking **Governess Salazar, Chair of the Finance Committee** if there was anything to report. She indicated there was nothing.

**Governor Zimlich, Chair of the Audit Committee**, stated there were no action items to report.

**Governor Haselden, Chair of the Real Estate/Facilities Committee** was asked if there was anything additional to report, and he also indicated there was not.

Chairman McConathy then asked if there were any **Institutional Discussion Items**, and having none, asked if there was anything else for the good of the order.

Dan Gearheart advised the Board that the students were planning on running a Board of Governors bill through legislation again, vying for the Student Representatives to become voting members.

Chairman McConathy asked if there was any other business for the good of the order and seeing and hearing none, asked for a motion to adjourn, with a motion by Governor Haselden, second by Governess Salazar, with unanimous approval by the Board.

The meeting adjourned at 12:14 p.m.

**BOARD OF GOVERNORS OF THE  
COLORADO STATE UNIVERSITY SYSTEM  
MINUTES OF THE REGULAR BOARD MEETING  
DECEMBER 4, 2009**

Chairman Pat McConathy called the meeting to order, asking if there was any **Public Comment**. Seeing none, he moved on to the **Board Chair's Agenda**:

The Chairman advised the Board that he has requested the Presidents and CEO to bring forward to the Board a complete report of the entire benefits package for the February Board meeting, and to report on that. He also asked the Presidents to report to the Board on how the recent congressional action will change the impact on their respective financial aid programs.

The President's have also been asked to concentrate reporting to on the really significant things that the Board should be hearing, what they're doing or working on, and reporting back on Stretch Goals. The Chancellor has been asked to do the same.

He then informed the Board that General Counsel and the Auditor have been requested to set up regular meetings with the Chair, and General Counsel and our auditor. He provided a reminder regarding the Board retreat February 3 and 4 which will be held at the National Western Stock Show. He also reminded the Board about the upcoming Association of Governing Boards (AGB) Conference in March 2010, to be held in Orlando, Florida, March 19 through the 23<sup>rd</sup>.

Chairman McConathy then thanked Governor Cosyleon for all the work that he and his committee did on the lobbyist search.

Chairman McConathy then requested he be allowed to take Board Chair privilege, acknowledging the vigorous debate regarding the lobbyist's selection. After thinking about it overnight, he asked Governess Salazar to consider rescinding her motion, which was seconded by Governor Cosyleon, and allow him to work with the Chancellor to clarify a few of the points that were raised yesterday. This would all be brought back to the Executive Committee.

Both Governess Salazar and Governor Cosyleon agreed to do so, and Chairman McConathy asked for a motion. Governess Salazar moved to rescind her motion on the selection of the lobbyists, with Governor Cosyleon providing a second. Governor Farley interjected that this should be brought before the full board when the discussion comes back, and unanimous approval was given.

Chairman McConathy then moved forward to the **Consent Agenda**, and advised the Board that as a Board member, everyone reserves the right to take anything off of consent agenda that you see on there. Chairman McConathy then moved on to the approval of the **Consent Agenda**, asking for a motion to approve. Governess Salazar moved, with a second by Governor Zimlich. The motion was unanimously approved by the board, and thereby approved the following:

Minutes to be approved – BOG meeting held December 4, 2009

A. Colorado State University System:

- Approval of December 2009 Executive Committee Meeting Minutes
- Approval of December 2009 Board of Governors Meeting
- Approval of December 2009 Strategic Thinking Committee Meeting Minutes
- Approval of December 2009 Audit Committee Meeting Minutes
- Approval of December 2009 Finance Committee Meeting Minutes
- Approval of December 2009 Real Estate/Facilities Committee Meeting Minutes
- Approval of January 2010 Executive Committee Meeting Minutes

B. CSU-Fort Collins:

- Nondelegable Personnel Actions
- Emeritus Rank Designations
- Approval of Degree Candidates
- Sabbatical Leave Recommendations
- Revisions to Sabbatical Leave
- Appointment for VP of University Operations

C. CSU-Pueblo:

- Sabbatical Leave Recommendations

The Governors went into **Executive Session**, with the meeting reconvening in **Public Session**.

Chairman McConathy moved to **Student and Faculty Reports**, asking **Student Representative Dan Gearhart** to begin with his report from **CSU-Ft. Collins**:

Mr. Gearhart provided updates on the following:

- Student Funding Board
- An allocation just shy of \$20,000 given to the American Indian Science and Engineering Society
- An update on Ram Ride
  - The upcoming purchase of a computerized system to be used as an automated dispatch of cars through cell phones via text messages
  - Sponsorship by Go Fast Energy
- The Associated Students of Colorado – which is an array of universities, colleges, community colleges, and CSU has one of the biggest constituent groups
- An environmental update in which ASCSU is working with a lot of different groups to get composting on campus, and the on-campus recycling program.
- A briefing on the Student Sustainability Center
- The work with Parking Services to get more bike racks here on campus
- Last, but not least, healthcare discussion panels were held on campus. This was the overall national healthcare discussion that was held, with Minutes to be approved – BOG meeting held December 4, 2009

Representative Fischer attending. Discussion was held on the different policies, how it's going to affect the future of students, and how it's going to affect the future of America, as a whole. ASCSU was a funding partner.

Mr. Gearhart then concluded and advised his full report is in the board book.

Chairman McConathy then called on **CSU-Ft. Collins Student Representative, Steve Titus**, who began by thanking the Board. He then reported on the following:

- The Tobacco Research and Recommendation Committee met. After several complaints of smoking problems on campus, there's a very good chance that there will be a recommendation to ban smoking on campus.
- The Student Fee Governing Board is in process of reviewing its expenditure compliance for the last fiscal year.
- The Safety Committee did an audit in October of call boxes, with on call box having problems. We've been assured that the Sheriff's Office has rectified that problem.
- A briefing on the conference he attended in Illinois
- A Distinguished Speakers Series has begun on campus with great turnout.
- The ASG Constitution is being revamped to be more simplified, organized, and put into a better format.
- There is exploration being conducted in changing the name of the Occhiato University Center, to the Occhiato Student Center.

Mr. Titus then concluded and advised his full report is in the board book.

Chairman McConathy then called on **CSU-Ft. Collins Faculty Representative, Mr. Dan Turk**, who advised the Board that his full report is included in the board book, and provided the following highlights:

- An update regarding the discussion with Faculty Council about binding arbitration.
- Briefing on the October retreat at Estes Park.
- An update on the continued discussions on how to integrate special and temporary faculty so they feel more a part of the long-term issue of the University
- An update on the impact of the H1N1 flu has had on campus.

Chairman McConathy then called on **CSU-Pueblo Faculty Representative, Mr. Scott Eriksen**, asking him to present the Faculty Report. Mr. Eriksen advised that the Board has his full report, and provided the following highlights:

- Faculty Disciplinary Action Policy - this has been in progress for about two and a half years now, and should be brought to the Board in the very near future.

- The changes to the Faculty Handbook have been red-lined, presented, and approved by the Senate and passed on to the Provost. They should be presented at the next Board meeting
- The Academic Association of Colleges and Schools of Business (AACSB) which is the premiere business school accreditation body, has taken the Hassan School of Business through their fifth review last November. The review team has given a full recommendation to extend our accreditation to the next point, which would be four years out. In older terminology, this means we received re-accreditation.

Chairman McConathy then moved on to the **Chancellor's Report**, with Chancellor Blake provided updates on the following subjects:

- The General Assembly created an interim committee in May - the Fiscal Stability Interim Committee chaired by Senator Rollie Heath. A member of the Fiscal Stability Committee, Senate Majority Leader John Morse brought forth discussion dealing with providing boards, governing boards, with greater flexibility in being able to deal with their responsibilities for higher education operations. Both Chancellor Blake and CEO Rich Schweigert attended meetings, and will provide follow up.
- Several meetings have been held with consultant Steven Porch. One such meeting was held on the 24<sup>th</sup> of November to discuss preparation and the next steps in dealing with the strategic plan.
- The presentation made to the Joint Budget Committee
- An update on the CSU-Global presidential search.
- Information on the upcoming CSU Founders Day on February 11, 2010.

Chairman McConathy then moved on to **System Reports**, asking **CFO Rich Schweigert** to provide the Board with a financial update. Mr. Schweigert provided the following highlights after advising the board that the Finance Committee met the day before and had quite a discussion:

- The quarterly financial reports will go back to a GAAP basis
- In the back of the board book is the Prioritized Capital Construction List – highlights were provided on the new academic building on the Pueblo campus, and the new engineering building on the Fort Collins campus.

**CAO, Russ Meyer** the reported on the Performance Report to the Colorado Commission on Higher Education. This particular report covers retention and graduation, efforts to recruit, retain, and graduate underserved students, student achievement and licensure for professional schools, and admission to graduate schools.

**General Counsel** then reported on weapons control, which has come to the attention of the Board by way of the Faculty Resolution on the campus of Fort Collins and the Administrative Safety Team undertaking a review of this matter.

The resolution proposed before the Board regarding a weapons control policy for the CSU Board of Governors was read into the record:

*“Matter for action, Board of Governors of the Colorado State University System, Weapons Control Policy. Recommended action: Moved that the Board hereby determines that possession, use, or display of firearms, explosives, and other deadly, dangerous, or illegal weapons, including lawfully concealed weapons, all hereinafter referred to as “weapons,” on the campuses of the Colorado State University System, interferes with the educational, research, service, and safe working environments and is inconsistent with the academic mission of the Colorado State University System. Moreover, it is determined that controlling weapons on the campuses of the Colorado State University System is consistent with the best practices of other university systems. It is also consistent with the duty of the Board to appropriately manage the risks associated with the possession of such weapons on the campuses of the Colorado State University System. This Board is permitted by Colorado law to promulgate rules and regulations for the safety and welfare of the students, employees, and anyone coming onto University property. Therefore, the Board hereby directs the Presidents of the Colorado State University, the President of Colorado State University-Pueblo, and the CEO of CSU-Global Campus, to adopt and implement appropriate weapons control policies at their respective institutions and offices, consistent with this general policy statement and existing law, but accounting for specific needs, exceptions, and procedures required of each respective institution.”*

He went on to summarize that the Board authority for this action is contained in the Colorado State Constitution, Section 5(2), and also under Colorado statute, Colorado Revised Statute 23-5-106, which provides that the Board of Governors may promulgate rules and regulations for the safety and welfare of students, employees, and property, and to promulgate rules and regulations necessary for the government of the respective institutions.

Adoption of this proposed policy would be consistent with the best practices of other university systems, for example, a recent survey noting that CSU as the exception found that 23 states allow public campuses or state systems to determine their own weapons policies with nearly all choosing to be gun free.

And finally, the International Association of Campus Law enforcement administrators have published a Position Statement which was attached to the explanation for the resolution, dated August 12, 2008, which, among other things, details the potential and increased risk associated with weapons on campuses, including concealed weapons. Recognizing that each campus differs in terms of how best to implement this policy and understanding that each campus may require its own exceptions to the policy, for law enforcement, academic, military, and possibly other purposes, the Board asks each institutional president or CEO to develop and adopt policies consistent with the law and this general policy but accounting for specific needs of each respective institution.

He then reiterated that this was a draft resolution for the Board’s consideration and discussion.

Chairman McConathy then addressed the Board, asking for input and discussion on what had been presented:

- CSU-Ft. Collins Student Representative Dan Gearhart presented Minutes to be approved – BOG meeting held December 4, 2009

a resolution brought forth by the Student Senate on behalf of the CSU-Ft. Collins students in support of allowing concealed weapon on campus with a permit. He explained the history and process behind the resolution, indicating within the Student Senate the vote to support the resolution was non-partisan; it passed 21 For; three Against; with five Abstaining.

Discussion was held in regards to published materials around both weapons bans, the carrying of concealed weapons, other universities who have experienced tragedy with shootings, and accidental discharge of weapons.

CSU-Pueblo Student Representative advised the Board that the CSU-Pueblo Student Senate didn't take an official position on this issue, but as the elected representative of the over-5,000 students his position is in favor of the ban. He did ask the question, "Will our campuses be less safe if this resolution were to pass? We're trying to make our campuses safe, but would we be taking a step in the right – wrong direction if we were to pass this. Honestly, I don't think that's the case here. We're not going to make our campuses less safe. We spend lots of money on campus security to provide that service and provide that safety so we don't have to necessarily take it into our own hands, even though sometimes we do. The fact of the matter is, we entrust everything, at least on our college campuses, so I don't think that we'll be making our campuses less safe if we were to pass this."

Governor Cosyleon then asked both Presidents if the existing policies in effect carry any liability at present. In other words, have there been any issues?

President Frank's response was no, there have been no issues on campus concerning concealed weapons, then adding that all of the various campus groups have weighed in on this issue: the Faculty Council, the Employee Council, the State Classified Council and especially to the Associated Students at Colorado State University. Everyone has been very thoughtful and very professional about this discussion and very articulate in choosing how they discuss the issue.

President Garcia indicated this simply hasn't been a topic of discussion yet on campus, but anticipates it will be if Board were to pass this resolution - but this issue really arose on the Fort Collins campus. He has checked in with the Sheriff's Office who currently provides all of the law enforcement on campus at CSU-Pueblo, inquiring as to how many times in the last five years there's been an issue of a firearm; either a firearm discharged or a report that someone had a firearm. There've certainly been no shootings, but there have, over the last five years, been a total of five reports that mentioned the possibility of a gun. So basically there have been no problems on campus to this point. He stated that they want to do whatever they can to make the campus as safe as possible, but at least up to this point, there have been no problems with either lawfully or unlawfully carried concealed weapons.

CSU-Pueblo Student Representative Steve Titus was asked if the Student Senate debated this issue at all, to which he replied no. He was then asked if they planned on

a formal debate and vote on this issue; he informed the Board that he felt there would be debate on the topic of the policy, and are really waiting on specifics of the policy. He was then asked what would happen if the Board voted for an out-and-out ban of concealed weapons, and Mr. Titus indicated that would be in alignment with their position.

CSU-Ft.Collins Faculty Representative Dan Turk then spoke in support of the resolution, based on discussions with faculty members over the last year and a half, for a variety of reasons; overwhelmingly, the faculty feel CSU-Ft. Collins will be a safer place with this resolution in place – it's not an outright ban, but allows for special situations and circumstances to be taken into account by the Presidents as they make the policy. And we feel that that's an appropriate amount of discretion that's being allowed while at the same time, trying to provide more control.

CSU-Pueblo Faculty Representative Scott Eriksen indicated the topic hasn't been discussed in detail. At the last Executive Committee meeting it was mentioned so it's on the radar screen, but hasn't progressed past that point.

Governor Farley inquired for the record, how does the Chief of Police or the Chief of Security feel. President Frank responded by saying when Faculty Council passed their original resolution, they asked for a taskforce to study the issue. Instead, he asked the Public Security Committee to take it up and debate the issue and make a recommendation. The Public Security Committee includes representatives from the Office of General Counsel, several of the vice presidential divisions on campus, and the Chief of Police. And that committee came forward with a recommended policy that would ban the carrying of concealed weapons on campus. From that point, that policy, according to our procedures, Mr. Farley, was taken with my Cabinet. President's Cabinet debates all proposed policies. The Cabinet voted on it unanimously to accept the policy.

It was their assessment that risk was based it on a wide variety of factors, with their assessment being that risks were increased by the allowing of concealed weapons on campus. These supporting materials have been circulated, and there was the joint statement from the International Campus Law Enforcement Agencies. There were a series of other reports are being circulated as well, and those reports are the ones that are referenced in the Explanation portion of the resolution.

It was at this time that the previous ASCSU resolution came forward urging that the students have an opportunity to make their voice heard, and he went on to advise that he talked through the issue with Student Senate, listening to their points of view. They asked for time to organize and develop a resolution around the topic, allowing them to work with their constituents on the issue. President Frank agreed to delay any decision on his part until they'd had a chance to get organized and have their discussions, which they did.

Governor Cosyleon inquired if there was a policy in place now at either campus where a person with a concealed weapons permit would have to divulge that information to you. President Garcia indicated that CSU-Pueblo does not currently have a policy regarding concealed weapons, but follows state law. So if someone on our campus were to have a lawfully concealed carry permit, we don't require that they tell us that they have such a permit.

President Frank responded by stating that on the CSU-Ft. Collins campus that statement would be true as well. There have been longstanding policies banning weapons within the dormitories. And there is provided, along with that policy, the ability for students who want to have, for example, a weapon for hunting, to store that with CSU PD while they're staying with us.

Governor Farley then requested that the resolution incorporate an ICLEA Position Statement as part of the resolution, and asked General Counsel if this was acceptable to which he responded yes, subject to formal adoption. Governor Farley then moved to amend to include the two- or three-page Position Statement of the International Association of Campus Law Enforcement Administrators as part of our resolution at the time of vote.

Governor Haselden then shared with the Board that while he is an advocate of the Second Amendment and an advocate of people's rights to bear firearms for a variety of reasons, he bristles at times when people try to control that, and believes this whole issue comes down to one of risk management. He had a concern that the students didn't address that. He believes this resolution has an operative sentence, "the duty of the Board to appropriately manage the risks associated with the possessions of such weapons," which does not interfere with the educational, research, service, safe working environments, nor is it inconsistent with the academic mission.

Governess Salazar then spoke, stating that as she was listening to the reading of the resolution she took note of "managing the risks," as she feels that is one of the Boards most important duties. Although there is no way to guarantee the prevention of a tragedy from happening, it's incumbent on the Board to do everything possible to ensure the safety and welfare of our students. She then shared that when she read the International Association of Campus Law Enforcement Administrators statement it solidified what the studies show, what the findings are, what the statistics prove out, and that there is no credible statistical evidence demonstrating that laws allowing the carrying of concealed firearms reduce crime. She went on to share she has entertained the thought of carrying a concealed weapon in her car due to the amount of travel she is required to do, but when confronted with the reality of the possibility of having to use the weapon, she realized it could potentially take a life. And that was something she couldn't do – this caused her to realize the seriousness of this issue. Carrying a concealed weapon is not something that you use as a threat; it's something to be taken very, very seriously. And so, in order to minimize the risks of our students, she will vote in favor of the resolution.

At this juncture the question was posed to both the Faculty & Student Representatives of CSU-Ft. Collins as to how much time has been invested into this issue from both entities. The faculty has a minimum of 1 ½ years, and the students have invested at least three months of full time research into this. Clearly both feel this is an issue of relevance.

Governor Farley then provided some language revisions to the resolution, and suggested that the President of Colorado State University-Pueblo, and CSU-Global Campus, and the President of CSU-Ft. Collins be responsible for adopting appropriate weapons control policies subject to final approval of the Board of Governors. These can be brought back before the Board prior to their action going into effect.

Chairman McConathy then asked Governor Haselden if he had anything to add, and advised that after Governor Haselden spoke, that General Counsel would make the requested revisions and bring back a copy for the Board to review.

Governor Haselden indicated that what Governor Farley proposed satisfied his philosophical concern. He then continued on to suggest that if this passed, the Presidents would consider the charge of drafting a policy statement, and that it is done with careful thought to the notion of what's broke and what isn't broke. This started with the discussion of the carrying of a concealed firearm, and has broadened into a much greater policy regarding weapons; so weapons will have to be defined.

Chairman McConathy then called on Governor Zimlich for his input: He stated that he also believes it is the duty of the Board to provide for the safety and well-being of students. And in the context of the risk management and the possibility for accidents, looking at what best practices are, seems to be of relevance. The report that's incorporated in the resolution speaks to 26 states expressly prohibiting weapons on public campuses, and 23 allowing the public universities to make their own policies. Almost all of them have chosen to be gun-free or to restrict the deadliest, dangerous weapons. He believes the Board should support this resolution.

Chairman McConathy then looked to Governor Jones, who stated that he would agree with some of the assessments that Governor Haselden made, and is also a strong proponent of the Second Amendment. He indicated he has respect for the students and the faculty, and their decisions. He shared that although he may not ultimately believe that the restrictions of concealed weapons will definitively alter the risk, it's the Board's responsibility to manage that possibility. We are now on notice. The police department, the committee, everybody's analyzed this and made recommendation, and we now have a responsibility. And so we have to manage to the risk, as everyone else has stated and as it's stated here in the resolution.

Chairman McConathy asked for final comments, and seeing none, a short break was taken.

After the break the General Counsel advised the Board that the suggested revisions had been made, and once again the proposed resolution was read into the record:

*“Moved that the Board hereby determines that possession, use, or display of firearms, explosives, and other deadly, dangerous, or illegal weapons, including lawfully concealed weapons, all hereinafter referred to as “weapons” on the campuses of the Colorado State University System should be subject to reasonable control. Furthermore, it is determined that controlling weapons on the campuses of the Colorado State University System is consistent with the best practices of other university systems. It is also consistent with the duty of the Board to appropriately manage the risk associated with the possession of such weapons on the campuses of the Colorado State University System. We further incorporate by reference and make part hereof the Position Statement of the IACLEA dated August 12, 2008, referenced in the explanation below. This Board is permitted by Colorado law to promulgate rules and regulations for the safety and welfare of the students, employees, and anyone coming onto University property. Therefore, the Board hereby directs the President of Colorado State University, the President of Colorado State University-Pueblo, and the CEO of CSU-Global Campus, to adopt and implement appropriate weapons control policy, subject to final approval by the Board, at their respective institutions and offices, consistent with this general policy statement and existing law, but accounting for the specific needs, exceptions, and procedures required of each respective institution.”*

The Explanation remains unchanged.

Governor Farley motioned to accept the resolution, with a second by Governess Salazar. Chairman McConathy acknowledged this, and asked if there was any more discussion on this. At the request of Dan Gearhart, CSU-Ft. Collins student Brady Allen provided his input on the Lott Mustard Study referenced in the ASCSU referendum. He also provided his opinion on potential risk, and how that is not a basis for decision making. The Chairman thanked him Mr. Allen for his comments, and then allowed further comment.

Steven Titus thanked the Board for taking on this issue, regardless of the outcome of the vote. Scott Eriksen provided comments on risk management, and as there were no further comments, Chairman McConathy asked the Board if they were ready to vote, and then Chairman McConathy asked for a motion. Governor Jones moved, with a second by Governor Zimlich, with unanimous approval by the Board.

Chairman McConathy asked for questions or comments and seeing none, moved on to the **Presidents Reports and Campus Updates**, starting with **CSU-Pueblo President Joe Garcia**. President Garcia advised the Board that his report had been submitted (full report is posted under Board Materials – 12/4/09 at <http://csusystem.edu/pages/schedule.asp> ) and provided the following highlights:

- A report that was presented to the Capital Development Committee
- The focus on enrollment growth and trying to attract more students from out of state - with a focus on Massachusetts, Florida, and New York
- CSU-Pueblo is about 15% ahead of our budget projections with respect to tuition and fee revenue, which should assist in dealing with budget cuts on the State side
- The completion of the new residence hall this fall, and that filled up rapidly, and the continuing construction of two additional residence halls
- A new housing development that has built facilities to house several-hundred on the eastern edge of our campus, and are targeting the upper classmen, which is competing with the new campus housing very aggressively.

- The new CSU-Pueblo license plates, which will be available in January 2010

Chairman McConathy inquired if there were questions, and then advised the Board that he had requested the Campus Reports that were to be presented today be presented at the February 2010 Board Meeting due to time constrictions.

Chairman McConathy then asked for the **President's Report and Campus Report** from **CSU-Ft. Collins**. **President Tony Frank** advised the Board that his full report had been submitted (full report is posted under Board Materials – 12/4/09 at <http://csusystem.edu/pages/schedule.asp> ) and provided the following highlights:

- Stretch Goals – CSU-Ft. Collins is experiencing record student enrollment, as well as an increase in transfer students
- The university also experience another record research year
- A report on newly promoted and tenured faculty
- A recent visit was made to southeast Colorado, with visits paid to Extension sites, Experiment Station sites in that area, and some of the Alliance schools in the area that we partnered with for student recruitment
- The Regional Engagement Center in Sterling
- The volleyball team won the Mountain West Conference championship again this year
- Comments on Campaign and revenue generation - the \$300 million mark in The Campaign has been surpassed

Chairman McConathy inquired if there were questions, and Governor Haselden asked if CSU-Ft. Collins was conducting a Provost search. President Frank responded in the affirmative indicating the hope was to make that selection and finalize it by the end of January, to be presented at the February Board meeting for Board approval.

Chairman McConathy then addressed the fact that it was not clarified when the Weapons Control Resolution was passed that the request was for the Presidents to come back to the Board in February with the plan for implementation. He asked if there was agreement with this statement, and President Frank indicated that was his understanding. Chairman McConathy asked if there was a need to go back on the record and General Counsel indicated there was.

Chairman McConathy stated the CSU-Global report would be given first, and moved on to the Interim **CEO's Report from Global Campus** (full report is posted under Board Materials – 12/4/09 at <http://csusystem.edu/pages/schedule.asp> ) by Jenna Langer, who provided the following highlights:

- Since the submission of the written report, additional tuition revenue has been collected. As a result, CSU-Global is at 104% of the revenue goal, and on track to meet enrollment goals for the January term.
- Graduate program enrollments are increasing, and coming into alignment with undergraduate program enrollment rates.

- There are a number of Stretch Goals within the Strategic Plan along with objectives and immediate goals that have been accomplished that will assist in achieving long term Stretch Goals-the attainment of financial sustainability being one.
- Educational and corporate partnerships
- Successful partnership with CSU-Pueblo which has created new marketing opportunities for both campuses

At this juncture, Becky Takeda-Tinker spoke to the Board regarding the Preliminary Information Form (PIF), and it's acceptance by the Higher Learning Commission, effective the end of November. She then viewed two slides, one on the governance and the administrative structure in place to ensure academic quality, and then one on the quality of curriculum, instruction, and academic programs at CSU-Global, which follows the highest level of online learning and standards available.

Chairman McConathy called for questions, and then moved back to the resolution items to be addressed.

The first item was the approval of the acceptance of gifts in naming opportunity relating to the Rockwell Hall expansion in the College of Business at CSU-Ft. Collins. Chairman McConathy asked for a motion. Governess Salazar moved, with a second by Governor Zimlich, with unanimous approval by the Board.

The next item was the approval of the CSU-Ft. Collins degree program name change: BS degree program in Landscape Horticulture, College of Agricultural Sciences. Chairman McConathy asked for a motion. Governor Jones moved, with a second by Governess Salazar, with unanimous approval by the Board.

The next item was the approval of The Designation of the Chancellor of the Colorado State University System as the Administrator for the Presidential Longevity Program and Excess Benefit Plan under Sections 403(b) and 415 of the Internal Revenue Code, and authorizing adoption of the final 403(b) and 415 Regulation amendments, and further authorizing the Secretary of the Board of Governors to execute the Plan Amendments. Chairman McConathy asked for a motion. Governor Jones moved, with a second by Governor Cosyleon, with unanimous approval by the Board.

The next item was the approval of the Delegation of Authority to the Presidents Chairman McConathy asked for a motion. Governess Salazar moved, with a second by Governor Jones, with unanimous approval by the Board.

The next matter for approval was the Board Delegation of Authority to the Presidents of CSU and CSU-Pueblo, with Re-Delegation Authority to Appropriate Vice Presidents, by Amending Existing Delegations to Vice Presidents. Chairman McConathy asked for a motion. Governess Salazar moved, with a second by Governor Jones, with unanimous approval by the Board.

The next matter for approval the CSU- Ft. Collins Sale of 5 Acres to the Soldier Canyon Filter Plant. General Counsel called attention to the fact that this motion was amended to reflect the sale agreement wherein the buyer agrees to accept the property in its current condition, including any known or unknown hazardous materials or other environmental contamination, and agrees to indemnify the Board of Governors for any liability arising from or related thereto. Chairman McConathy asked for a motion. Governor Zimlich moved, with a second by Governor Jones, with unanimous approval by the Board.

The final matter for approval was Acceptance of a Gift & Title to approximately 70 acres in Larimer County, Colorado from the Gordon Estate, which was brought forward by the Real Estate Committee. Chairman McConathy asked for a motion. Governor Jones moved, with a second by Governess Salazar, with unanimous approval by the Board.

Chairman McConathy asked if there was any other business, and Chancellor Blake advised the Board of an upcoming reception for Rico Munn, the new Executive Director of CCHE.

Chairman McConathy moved on to **Committee Reports**, asking **Governess Salazar, Chair of the Finance Committee** if there was anything to report. She indicated there was nothing.

**Governor Zimlich, Chair of the Audit Committee**, stated there were no action items to report.

**Governor Haselden, Chair of the Real Estate/Facilities Committee** was asked if there was anything additional to report, and he also indicated there was not.

Chairman McConathy then asked if there were any **Institutional Discussion Items**, and having none, asked if there was anything else for the good of the order.

Dan Gearheart advised the Board that the students were planning on running a Board of Governors bill through legislation again, vying for the Student Representatives to become voting members.

Chairman McConathy asked if there was any other business for the good of the order and seeing and hearing none, asked for a motion to adjourn, with a motion by Governor Haselden, second by Governess Salazar, with unanimous approval by the Board.

The meeting adjourned at 12:14 p.m.

**BOARD OF GOVERNORS OF THE  
COLORADO STATE UNIVERSITY SYSTEM  
MINUTES OF THE EXECUTIVE COMMITTEE MEETING  
DECEMBER 3, 2009**

Chairman Patrick McConathy opened the meeting by advising the Executive Committee that General Counsel would be making presentations to the Executive Committee of the Board regarding various administrative and housekeeping issues in relation to benefit plans and other administrative issues related thereto.

General Counsel then presented the following resolutions to the Executive Committee for approval to be moved before the full Board at the Board meeting:

- Authorization to adopt and delegation for authority to the Presidents to execute amendments to the Student Employee Retirement Plans (SERP) for Colorado State University and Colorado State University-Pueblo which are required as a result of recent IRS regulations.

An explanation was provided and discussion followed – Governor Haselden moved to approve the resolution and to take it before the full board. A second was provided by Governor Cosyleon and was unanimously approved.

- Designation to the Chancellor of the Colorado State University System as the Administrator for the Presidential Longevity Program and Excess Benefit Plan under sections 403 (b) and 415 of the Internal Revenue Code (Plans) and authorizing adoption of the final 404 (b) and 415 Regulations Amendments; and further authorizing the Secretary of the Board of Governors to execute the Plan Amendments.

An explanation was provided and discussion followed – Governor Haselden moved to approve the resolution and to take it before the full board. A second was provided by Governor Cosyleon and was unanimously approved.

- Approval to Directly Delegate Authority to the Presidents of CSU and CSU-Pueblo, with Re-Delegation Authority to Appropriate Vice-Presidents, by Amending Existing Delegations to Vice-Presidents.

An explanation was provided and discussion followed – Governess Salazar moved to approve the resolution and to take it before the full board. A second was provided by Governor Haselden and was unanimously approved.

- Correction of benefit administration arrangements for personnel hired by the Colorado State University System (System) Office of the General Counsel whose jobs and offices are located in Ft. Collins.

An explanation was provided and discussion followed, with several questions being raised on this subject matter. The final decision by the Executive Committee was to move this item forward to the entire Board without Executive Committee approval, and a motion was made by Governess Salazar as such, with a second by Governor Cosyleon, with unanimous approval by the committee.

This ended the business at hand regarding General Counsel.

A report was then provided by Governor Cosyleon, who chaired the search committee for legislative lobbyists. After discussion Governess Salazar moved to approve the recommendation of taking the top two candidates to the full board, and was seconded by Governor Cosyleon.

The Executive Committee meeting was adjourned.

**BOARD OF GOVERNORS OF THE  
COLORADO STATE UNIVERSITY SYSTEM  
EXECUTIVE COMMITTEE MEETING MINUTES  
JANUARY 25, 2010**

The Executive Committee met via telephone conference which commenced at 11:15 a.m. Participants included Patrick McConathy, Chair; Bonifacio Cosyleon, Secretary; Marguerite Salazar, Treasurer; Joe Blake, Chancellor; Frank T. Pierz, Executive Secretary to the Board; Jason Dunn, Deputy General Counsel – Ft. Collins. Joining the call were also Rich Schweigert, CFO, and Mike Nosler.

Discussion was held relative to the introduction of legislation submitted by the student governments at CSU and CSU-Pueblo, which would call for the appointment of two student board representatives as voting members of the Board of Governors.

Chairman McConathy and Chancellor Blake shared the conversations held with CSU Ft. Collins Student Body President Dan Gearheart, regarding the pending legislation. After a good deal of discussion it was determined that the Chair and Chancellor should meet with the two student body presidents to clearly define the Boards position relating to the pending legislation. Executive Secretary Frank T. Pierz was directed by the Chair to arrange a meeting with the Student Presidents, Campus Presidents, the Chair, and the Chancellor as soon as possible to allow for this discussion.

The meeting was adjourned at 11:50 a.m.

**BOARD OF GOVERNORS OF THE  
COLORADO STATE UNIVERSITY SYSTEM  
FINANCE COMMITTEE MEETING MINUTES  
DECEMBER 3, 2009**

Committee Chairwoman Marguerite Salazar called the meeting to order at 3:40 p.m. Committee members attending were John Ikard. Board members present were Chair Pat McConathy, Ed Haselden, Bonifacio Cosyleon, Joe Zimlich, Doug Jones, Tom Farley, Steven Titus, Scott Eriksen, Dan Turk, and Dan Gearheart. Others attending were Chancellor Joe Blake, Frank Pierz, Rich Schweigert, Presidents Joe Garcia and Tony Frank.

Chairwoman Salazar opened the meeting by having the new Vice President for University Operations at Ft. Collins introduce herself and the new Associate Vice President for Budgets and Finance for CSU.

Chairwoman Salazar then informed the Finance Committee that they would be addressing three issues: review of Board reserves, review the first quarter financial statements, and then listen to the presentation with JBC. She then turned the meeting over to CFO Rich Schweigert.

He thanked Chairwoman Salazar, indicating he would defer to each campus President to speak regarding their individual budgets and perspectives. He then gave a brief explanation as to the overall request that was made by the Board to provide a detailed financial update and to take a look at the reserves once again. He advised the Board that the views that were provided in the document were year-end. He also indicated that they can be updated on an ongoing basis. Also that he did not combine information as each campus, how they look at reserves, what they use them for and what they're reserved for are vastly different between the two campuses; this is partially due to the size of their individual operations. He then turned to President Frank who provided information and entertained question/answers in regards to the Ft. Collins campus. Discussion was then turned to CSU-Pueblo and President Garcia, who followed the same process.

Chairwoman Salazar then moved on to the first quarter FY 2010 financial statements and again deferred to CFO Rich Schweigert. He indicated he had provided a combined budgetary statement for the Board's review, and thanked the campuses for a lot of hard work. He clarified that this was not an accounting fiscal year-end statement, but his intention was to show the finances as a System on a cash basis - a true, raw look at where we are - a cash flow perspective. Mr. Schweigert then discussed the financial statements while entertaining question/answers from the Board.

Mr. Schweigert then moved on to the last item, the Committee and Board presentation that was in front of the Joint Budget Committee (JBC) the day before.

He explained that annually the JBC holds hearings with all higher ed institutions to ask for their input on the upcoming budget and get our thoughts about the direction of higher ed; the CSUS presentation that was put together and presented to the JBC by Chancellor Blake with Board Chair Patrick McConathy. He then deferred to the Chancellor.

Chancellor Blake thanked both Rich Schweigert and Bridget Mullen for all the work they put into the presentation, and then he provided some highlights to the Board. He advised that he and the Chair attended the JBC meeting along with Jenna Langer, and the two campus presidents, with the purpose of providing an overview of operations and certainly aspirations of things we want to work on in the year ahead. He then entertained questions from the Board.

Chairwoman Salazar thanked Chancellor Blake for both presenting to the JBC and to the Board, and seeing no further questions, comments, or issues before the Finance Committee, the meeting was adjourned at 4:56 p.m.

**BOARD OF GOVERNORS OF THE  
COLORADO STATE UNIVERSITY SYSTEM  
REAL ESTATE/FACILITIES COMMITTEE MEETING  
DECEMBER 3, 2009**

Committee Chair Ed Haselden called the meeting to order at 9:58 a.m. Committee members attending were Joe Zimlich and Doug Jones. Board members present were Chair Pat McConathy, Marguerite Salazar, Steven Titus, Dan Turk, and Dan Gearheart. Others attending were Chancellor Joe Blake, Mike Nosler, and Frank Pierz.

Chairman Haselden asked for a motion to go into Executive Session. The motion was made by Committee member Zimlich, seconded by Committee member Jones and unanimously approved by the Committee.

The meeting was then adjourned at 10:48 a.m.

**BOARD OF GOVERNORS OF THE  
COLORADO STATE UNIVERSITY SYSTEM  
MINUTES OF THE STRATEGIC THINKING SESSION  
DECEMBER 3, 2009**

Chairman McConathy opened the meeting by wishing CSU-Pueblo Student Representative Steve Titus happy birthday. He then turned the meeting over to Vice Chair Ed Haselden.

Mr. Haselden thanked the Chair, and began by talking about where the Board ultimately wants to go with the concept of strategic planning, and to envision what the outcome will be. He indicated this should align the last session together with this current session, helping to make sense of the last discussion and today's presentation from Hill & Reiter.

Mr. Haselden informed the Board that he, the Chair, and Chancellor met with Dr. Portch a couple weeks earlier, and the group reached a consensus to use Dr. Portch as the facilitator of the upcoming retreat that will occur in February in relation to strategic goals. He then shared that Dr. Portch thought it important to spend 20% of our time really developing our mission, vision, and values at the System level. The upcoming retreat will be a planning retreat for the CSU System at which we will spend about 20% of our time solidifying our mission, vision, and values. We'll be reviewing what is in existence already, and possibly amending them. We've created some there already and we'll certainly be reviewing those but we'll probably be amending them as they were created at a time when there was not the delineation between the System versus Fort Collins.

The second part, which we'll spend about 80% of our time on in February, is to develop, discuss, and implement five to seven Strategic Goals. This will result in a six to eight page document consisting of the five to seven Strategic Goals, with two or three strategies under each goal. This document will be given to the Presidents and the Chancellor for them to flush out action items and accomplish those strategies in each Strategic Goal. This will be an ongoing plan; something that we're by no means going to be finished with in February, but the expectation is that the Presidents and the Chancellor will come back with specific action items to accomplish the strategies that feed to the goal by the May to June Board meeting. So there's a lot of work that's going to go on from February to May.

Our purpose today is to concentrate on some issues, ideas, and concepts that that we want to develop into "drivers." The discussions we're going to have today are Systems discussions. In October we had a discussion that the Chairman asked us to engage in, to determine if we were all on the same page. And if you remember there

was some apprehension that there might be a political divide. We discussed being a land grant institution and whether we wanted to become a private institution. We had a discussion about the tradition and what it means to be a 200-year-old land-grant institution. And we talked about it contributing to the roots. And that's truly a middle-class school, and a school that's accessible to the middle class. We talked about land grant – the land grant discussion took us into the discussion of access, and that we wanted access to be one of our top values. We further went on to say that we don't want to compromise access unless it's the very last thing that's left standing on the table. We may even feel more strongly as we get into the discussions in February, whether that is a compromisable issue or not. We spent a fair amount of time talking about the responsibilities that go along with all this.

That kind of led us into the discussion of tuition and affordability. And we spent a lot of time talking about the fact that we wanted to keep tuition at a number that made sense for people. We also talked about the fact that we can't keep going up even at 9% a year, which has been the amount that the State's allowed us to raise it the last two years; that's not sustainable. We said we definitely don't want to turn this into a tuition-driven institution where, at the end of the day, every kid is paying the equivalent of an out-of-state school. And what's that mean? We don't want to become privatized.

We discussed the concept of affordability and that there's a moral duty to the citizens of Colorado to provide what we provide today. We also said, those are discussions for another day, and there's probably a lot of information that still needs to be digested about this element of privatization and does it have any room in this institution.

We said we don't have to compromise everything that we just articulated. We do not have to compromise access or affordability or our tuition model or our land-grant heritage; or our duty to the citizens of the state of Colorado; or our responsibility to provide access to the middle class or working professionals. This will all be important and will come into play when we articulate the mission, vision, and values for the System in February.

Mr. Haselden inquired if the group felt he had accurately captured the discussion from October, and clarified that the issues for another day were privatized efforts which could mean that we explore being privatized or not.

This then segued into a discussion over the comparison of what was previously mentioned in October and one of the slides from Hill & Reiter that represented more than 50% of people surveyed thought the primary responsibility of paying for college was that of the student or their families, and what dollar amount is being underwritten by the state then versus now, and the implications and issues that leaves the schools themselves to deal with.

At this point Mr. Haselden had the Board view a slide that pertained to the architectural engineering and construction industry. He explained that he chose this by way of example to discuss the concept of “drivers,” which would lead them into a discussion as such.

He indicated one can make a compelling case about tomorrow’s normal six drivers of strategic significance, or what can shape the industry for tomorrow. He asked the Board to think in terms are:

- Global
- Environmental
- Political
- Economic
- Technological
- Social

The question becomes how well-positioned are we to affect the future, and by asking this you can begin to see the intricacies of these drivers. Examples; Global: things around infrastructure or competition for resources, independent global economics in a global economy. Social: consumer technology, or consumer technological literacy, workforce mobility, aging population – again, some of these don’t necessarily apply to a higher education institution, but they begin to make you think in terms of the types of things we want to talk about when we discuss the social drivers that may affect this institution in the future. Technology: almost self-explanatory. Economic: probably our number-one driver that we’ve got to figure out. Political: again, almost self-explanatory. And Environmental: Perhaps environmental isn’t as much of a driver for a higher-ed institution as it is a private enterprise.

The objective is to come out of this discussion with a group of drivers we all have a consensus on, and use to begin to probe our strategic discussions around development of strategies to deal with those drivers - drivers are internal as well as external.

Mr. Haselden then asked what the Board should be aware of from a political perspective that could shape the direction of the planning process, and received the following input which led to discussion:

- Ballot issues
- Public opinion
- Funding issues
- Bi-partisan
- Timing
- Coalitions/partnerships

- Governor's strategic planning
- Top priority alignment with general public
- Extension & alumni – broader base

Mr. Haselden then asked what the Board should be aware of from a competitive perspective that could shape the direction of the planning process, and received the following input which also led to discussion:

- K-12
- Comm. College i.e. student prepare.
- Collaboration
- Higher education alliance
- Model that is attractive to ourselves
- Partnerships with other higher ed schools
- Can we change the way business is done as an industry
- Form strong coalition within the system

Mr. Haselden then asked how students are driving us to do things differently, and received the following remarks:

- Students are paying more out of their own pocket
- Growing heterogeneity
- Delivery of a social good as well as student good
- Demand for more flexibility & services : a la carte services
- Elasticity of price vs' deliverance of service
- Demographics of students supply, width, depth
- Business community is the consumer of our product
- Preparation level
  - Competition @ K-12 & Community College
- The experience – “Growing up Time”
- Pricing elasticity
- Student E.Q. – not all equal
- Who is the customer?
  - Student or parent

- Outcome or goal for what we want or what students want
- Globalization and it's emerging impact on students worldwide

The discussion then turned to economic drivers and their impact, with the following drivers being highlighted:

- Pricing options
- Elasticity
- Value proposition
- Match price to unique provider of service between the 3 institutions
- Centralizing back of house
- Revenue generalization/funding

A discussion then ensued regarding the internal drivers within higher education itself:

- Internal paradigm of people inside academia
- K-16 acceptance???
- Movement in non tenured faculty in some fields
- Accrediting body – shared governance
- Driven by AG???
- System that protects key elements of what we do
- Academic excellence – quality of our service

This in turn led to a discussion over technology, and how it can be deemed a driver:

- Broader reach
- Global Campus
- 3D professor
- Bleeding edge vs' leading edge
  - Use to support and enhance
- Tech transfer – differentiate application in the international scene
- Benefits of what we do & what we sell

The group then dialogued around the issue of globalization, and how it can drive decisions:

- Broaden our pool of customers world wide
- Reduction of student population going to school outside U.S.
- Students prepared to compete in the global arena

Finally, since so much is invested in research at CSUS, a conversation was held around research as a driver:

- Key differentiator
- Inter disciplinary/breaking down of silos
- Interaction with society & economy & jobs
- Measures the quality of what we provide
- Importance to economy & highlights economic development

At this point Mr. Haselden acknowledged the ground that was covered, having discussed the threats, opportunities, strengths, and weaknesses with intentionality. He reminded the Board that every driver listed is a challenge, issues based on the fact that they're things that are going to influence what CSUS does over the next five to ten years - that's a challenge. He then thanked everyone for being so thoughtful and participatory.

The meeting was adjourned